

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4238

To authorize supplemental appropriations for fiscal years 1994 and 1995  
for relief, rehabilitation, and reconstruction in Liberia.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 18, 1994

Mr. FLAKE (for himself, Mr. JOHNSTON of Florida, Mr. PAYNE of New Jersey, Mr. BLACKWELL, Ms. BROWN of Florida, Mr. TOWNS, Mr. HASTINGS, Mr. RUSH, Ms. EDDIE BERNICE JOHNSON of Texas, Mrs. CLAYTON, Mr. BISHOP, Mr. CLAY, Mrs. MEEK, Mr. LEWIS of Georgia, Mr. SCOTT, Mr. OWENS, Mr. WATT, Miss COLLINS of Michigan, Mr. TUCKER, Mr. MARKEY, Mr. REYNOLDS, Mr. WHEAT, Mr. FRANK of Massachusetts, Mr. STOKES, Mr. HALL of Ohio, and Mr. MFUME) introduced the following bill; which was referred to the Committee on Foreign Affairs

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## A BILL

To authorize supplemental appropriations for fiscal years  
1994 and 1995 for relief, rehabilitation, and reconstruction  
in Liberia.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Liberian Relief,  
5       Rehabilitation, and Reconstruction Act of 1994”.

6       **SEC. 2. FINDINGS.**

7       The Congress finds that—

1           (1) due to the long historical ties between the  
2           United States and Liberia, and the support that the  
3           United States provided to the Doe regime during the  
4           1980s, the United States has a unique responsibility  
5           to the people of Liberia;

6           (2) the United States should continue to pro-  
7           vide support to the United Nations peacekeeping  
8           forces in Liberia in order to end the civil war that  
9           began in December 1989, has claimed 150,000 lives,  
10          and has left 1,700,000 persons displaced;

11          (3) supporting and facilitating the cease-fire in  
12          Liberia that became effective August 1, 1993, pro-  
13          vides the United States with an opportunity to fulfill  
14          its responsibility to the people of Liberia by helping  
15          to restore political order in that country; and

16          (4) the United States should continue to help  
17          the people of Liberia by providing a substantial com-  
18          mitment of assistance for the reconstruction of that  
19          country.

20   **SEC. 3. INTERNATIONAL DISASTER ASSISTANCE.**

21          Chapter 9 of part I of the Foreign Assistance Act  
22          of 1961 (22 U.S.C. 2292–2292p) is amended by adding  
23          at the end thereof the following new section:

1 **“SEC. 495L. LIBERIAN CIVIL STRIFE ASSISTANCE.**

2 “(a) AUTHORIZATION OF ASSISTANCE.—The Presi-  
3 dent is authorized to provide assistance for civil strife re-  
4 lief, rehabilitation, and general recovery in Liberia. Assist-  
5 ance under this section shall be for humanitarian purposes  
6 and shall be provided on a grant basis.

7 “(b) USE OF FUNDS.—In providing the assistance  
8 authorized in subsection (a), priority shall be given to  
9 funding activities which—

10 “(1) maximize the use of private voluntary  
11 agencies for relief, rehabilitation, and recovery  
12 projects;

13 “(2) emphasize emergency health projects, in-  
14 cluding efforts to rehabilitate the primary health  
15 care system of Liberia;

16 “(3) contribute to the restoration of schools and  
17 the general education system, including efforts to  
18 support the teaching of displaced children; and

19 “(4) contribute to efforts by the international  
20 community to respond to Liberian relief and devel-  
21 opment needs.

22 “(c) AUTHORIZATION OF APPROPRIATIONS; TRANS-  
23 FERS.—

24 “(1) AUTHORIZATION OF APPROPRIATIONS.—In  
25 addition to the amounts otherwise available for such  
26 purpose, there are authorized to be appropriated to

1 the President \$45,000,000 for fiscal year 1994 and  
2 \$45,000,000 for fiscal year 1995 for use in provid-  
3 ing assistance under this section.

4 “(2) MANAGEMENT SUPPORT ACTIVITIES.—The  
5 President is authorized to transfer up to \$750,000  
6 of the amount appropriated pursuant to this section  
7 in each of fiscal years 1994 and 1995 to the ‘Oper-  
8 ating Expenses of the Agency for International De-  
9 velopment’ account. These funds shall be used for  
10 management support activities associated with the  
11 planning, monitoring, and supervision of emergency  
12 humanitarian assistance for Liberia.

13 “(3) DEVELOPMENT FUND FOR AFRICA.—The  
14 President is authorized to transfer to the Develop-  
15 ment Fund for Africa funds appropriated pursuant  
16 to this section for use in supporting longer-term re-  
17 habilitation activities in Liberia.

18 “(4) POLICIES AND AUTHORITIES TO BE AP-  
19 PLIED.—Assistance under this section shall be fur-  
20 nished in accordance with the policies and general  
21 authorities contained in section 491.’’.

22 **SEC. 4. MIGRATION AND REFUGEE ASSISTANCE.**

23 (a) AUTHORIZATION OF APPROPRIATIONS.—In addi-  
24 tion to amounts otherwise available for such purpose,  
25 there are authorized to be appropriated to the Department

1 of State for “Migration and Refugee Assistance”  
2 \$20,000,000 for fiscal year 1994 and \$20,000,000 for fis-  
3 cal year 1995 for emergency relief, repatriation, and reha-  
4 bilitation efforts for Liberian refugees who have fled civil  
5 strife and, where appropriate, for support of relief pro-  
6 grams assisting local populations in the bordering coun-  
7 tries of Sierra Leone, Guinea, and Cote d’Ivoire, and other  
8 countries in the region, which have been affected by the  
9 influx of Liberian refugees.

10 (b) PROVISION OF ASSISTANCE.—To the extent fea-  
11 sible, assistance authorized under this section shall be pro-  
12 vided through the United Nations High Commissioner for  
13 Refugees and other international relief organizations.

14 **SEC. 5. EMERGENCY FOOD ASSISTANCE FOR LIBERIA.**

15 (a) AUTHORIZATION OF ASSISTANCE.—In addition to  
16 the assistance provided under section 495L of the Foreign  
17 Assistance Act of 1961 (as added by section 3 of this Act)  
18 and section 4 of this Act, the President is authorized to  
19 provide supplemental emergency food assistance for civil-  
20 ian victims of civil strife in Liberia, including additional  
21 emergency food assistance (primarily rice, processed foods,  
22 and oils) for the needs of the affected and displaced civil-  
23 ian population of Liberia under title II of the Agricultural  
24 Trade Development and Assistance Act of 1954 and to

1 provide ocean and inland transport of such food assist-  
2 ance.

3 (b) USE OF GRANTS.—In providing assistance au-  
4 thorized by this section, the President is authorized to  
5 make grants to United States, international, and indige-  
6 nous private and voluntary organizations as may be nec-  
7 essary to carry out this section.

8 (c) TRANSFERS AND GENERAL AUTHORITIES.—

9 (1) AUTHORIZATION OF APPROPRIATIONS.—In  
10 addition to the amounts otherwise available for such  
11 purpose, there are authorized to be appropriated to  
12 the President \$27,000,000 for fiscal year 1994 and  
13 \$27,000,000 for fiscal year 1995 for use in provid-  
14 ing assistance under this section.

15 (2) MANAGEMENT SUPPORT ACTIVITIES.—The  
16 President is authorized to transfer up to \$500,000  
17 of the amount appropriated pursuant to this section  
18 in each of fiscal years 1994 and 1995 to the “Oper-  
19 ating Expenses of the Agency for International De-  
20 velopment” account. These funds shall be used for  
21 management support activities associated with the  
22 planning, monitoring, and supervision of emergency  
23 food assistance for Liberia that is provided under  
24 this section.

1 (d) ADDITIONAL FUNDS FOR HUMANITARIAN AS-  
2 SISTANCE FOR LIBERIA.—

3 (1) USE OF LOCAL CURRENCIES.—In order to  
4 provide additional resources for relief, rehabilitation,  
5 and reconstruction programs for victims of civil  
6 strife in Liberia, the Administrator of the Agency  
7 for International Development shall ensure that not  
8 less than \$12,000,000 of the local currencies gen-  
9 erated under title II of the Agricultural Trade De-  
10 velopment and Assistance Act of 1954 during fiscal  
11 year 1994, and not less than \$12,000,000 of the  
12 local currencies generated under such title during  
13 fiscal year 1995, are used for disaster assistance  
14 purposes as are authorized by section 495L(b) of the  
15 Foreign Assistance Act of 1961, as added by this  
16 Act.

17 (2) ASSISTANCE SUBJECT TO AVAILABILITY OF  
18 FUNDS.—Paragraph (1) shall apply only to the ex-  
19 tent that local currencies described in such para-  
20 graph are available.

21 (3) USE OF FUNDS.—Funds made available  
22 pursuant to this subsection may be used for general  
23 relief, rehabilitation, and reconstruction purposes  
24 and may include the provision or transport of emer-  
25 gency food assistance. Such assistance shall be ad-

1 ministered by the Agency for International Develop-  
2 ment.

3 **SEC. 6. GENERAL PROVISIONS.**

4 (a) NONAPPLICABILITY OF PROVISION.—The assist-  
5 ance authorized for Liberia by this Act may be provided  
6 without regard to section 518 of the Foreign Operations,  
7 Export Financing, and Related Programs Appropriations  
8 Act, 1993 (Public Law 102–391), section 620(q) of the  
9 Foreign Assistance Act of 1961 (22 U.S.C. 2370(q)) (the  
10 so-called Brooke-Alexander amendment), or any similar  
11 provision of the law relating to foreign assistance repay-  
12 ments.

13 (b) REGULAR ASSISTANCE PROGRAMS TO BE MAIN-  
14 TAINED.—Relief and rehabilitation assistance provided for  
15 Liberia under this Act, or any amendment made by this  
16 Act, is in addition to the regularly programmed assistance  
17 for that country for fiscal year 1994 or fiscal year 1995  
18 under chapter 1 (relating to development assistance) or  
19 chapter 10 (relating to the Development Fund for Africa)  
20 of part I of the Foreign Assistance Act of 1961 and titles  
21 I, II, and III of the Agricultural Trade Development As-  
22 sistance Act of 1954 (relating to food assistance).

23 **SEC. 7. REPORTS TO CONGRESS.**

24 (a) RECONSTRUCTION ASSISTANCE ASSESSMENT.—



1           (1) ASSESSMENT.—The Administrator of the  
2       Agency for International Development shall compile  
3       a comprehensive assessment of the long-term recon-  
4       struction, rehabilitation, and development needs of  
5       Liberia. Such assessment shall include an evaluation  
6       of the infrastructure of the country, particularly  
7       power generation, water and sewage systems, trans-  
8       portation, health facilities, and educational facilities.  
9       The assessment shall indicate projected resources re-  
10      quired for development and the levels of United  
11      States foreign assistance required for reconstruction  
12      in Liberia.

13          (2) REPORT TO CONGRESS.—Not later than  
14      180 days after the date of the enactment of this Act,  
15      the Administrator shall submit to the appropriate  
16      committees of the Congress a detailed report of the  
17      assessment made under paragraph (1).

18      (b) FOREIGN ASSISTANCE FOR LIBERIA.—Not later  
19      than January 31, 1995, and not later than January 31,  
20      1996, the President shall submit to the Congress a report  
21      which analyzes the impact and effectiveness of United  
22      States assistance (including assistance provided under this  
23      Act) for Liberia during the two preceding fiscal years.

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